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Andrea Fraser on museum funding and politics in the United States

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**About the author(s)**

Rebecca Sykes has recently completed her doctoral thesis on Andrea Fraser and Institutional Critique. She teaches the history of art and contemporary art theory at City and Guilds School of Art, Birkbeck College, London, and the Royal College of Art, London. See <https://rebeccasykeswrites.tumblr.com>.

Cover image:

# Andrea Fraser on museum funding and politics in the United States

by Rebecca Sykes • 30.09.2018

With \$6.8 billion in donations reported to the United States Federal Election Commission (FEC), the 2016 election cycle was the most expensive in American history. In common with other examples of post-election soul-searching from the American Left, *2016 in Museums, Money, and Politics*, a book by the American artist Andrea Fraser, takes it as given that America is no longer a democracy. Rather than government by the people through elected representatives, America increasingly resembles a plutocracy, government by the wealthy. Fraser's unique contribution to these debates is to link the system of private, and increasingly unregulated, campaign finance that now threatens to shorten the life-cycle of electoral politics, to the health of museums.

The nonprofit, a privately governed charitable corporation with a self-perpetuating board of trustees, is the dominant form of arts organisation in the United States. Owing to indirect public subsidy in the form of tax exemptions, nonprofits are deemed 'public' despite having next to no democratic oversight. Most egregious however is the increasingly common 'pay to play' practice that requires board members to make personal financial contributions to the museums they seek to govern (a seat on the board at the Metropolitan Museum of Art is estimated to cost \$10 million), since it is when 'the people' gets reconfigured to mean the super-rich that plutocracy threatens society.

In the same year that Donald Trump ran a rabidly populist campaign only to assemble the wealthiest cabinet in American history once in office, donations to the arts, culture, and humanities totalled \$18.21 billion. To make the case that cultural patronage is an issue of concern, or at least should be, to any American anxious about their country's direction of travel, Fraser, along with a team of collaborators, reviewed an incredible 500,000 FEC contributions made by 2,411 museum board members in order to spell out the relationship between campaign finance and cultural patronage. The data is divided into two sets; the first lists board members by organisation **FIG. 1** - only museums that exhibit contemporary art and have budgets over \$2.5 million are included - while the second lists individual political contributions by donor name **FIG. 2**. Saucer-sized pie charts record the ideological orientation of donors **FIG. 3** and **FIG. 4**.

**MUSEUM OF MODERN ART**

11 W 53 St, New York, New York 10019  
 Total Revenue: \$385,402,863.00

**Members of the US Congress**

Senator Kirsten E Gillibrand (D)  
 Senator Charles E Schumer (D)  
 Congressman Jerrold Nadler (D-NY-10)

**Board of Trustees**

- Wallis Annenberg, Life Trustee
- Sid R Bass, Vice Chairman, Life Trustee
- Leon D Black, Co-Chairman
- Eli Broad, Life Trustee
- Steven Cohen
- Mrs Jan Cowles, Honorary
- Paula Crown
- Bill de Blasio, Ex Officio, Mayor of the City of New York
- David Dechman
- Joel S Ehrenkrantz, Life Trustee
- Ann Fensterstock, Ex Officio, Co-Chair of The Contemporary Arts Council
- Laurence Fink
- Kathleen Fuld
- James Gara, Assistant Treasurer
- Maurice R Greenberg, Honorary
- Agnes Gund, President Emerita, Life Trustee, and Ex Officio, Chairman of the Board of MoMA PS1
- Marlene Hess, Vice Chairman
- A C Hudgins
- Warren James, Ex Officio, Speaker's Designee
- Jill Kraus
- June Noble Larkin, Life Trustee
- Patty Lipshutz, Secretary
- Michael Lynne
- Donald B Marron, President Emeritus, Life Trustee
- Robert B Menschel, Chairman Emeritus, Life Trustee
- Philip S Niarchos
- Peter Norton
- Maja Oeri, Vice Chairman

Total contributions for all likely records found: \$22,241,880.78\*

Total number of board members: 84  
 Likely records found for: 54 (64%)  
 Democratic/Liberal: 32 (38%)  
 Republican/Conservative: 16 (19%)  
 Non-partisan, third party, and unknown: 1 (1%)  
 Both parties: 5 (6%)



- Lin Arison, Honorary
- Lawrence B Benenson
- David Booth
- Clarissa Alcock Bronfman
- Edith Cooper
- Douglas Cramer, Life Trustee
- Lewis B Cullman, Honorary
- Patricia Phelps de Cisneros
- Glenn Dubin
- John Elkann
- Gabrielle Fialkoff, Ex Officio, Mayor's Designee
- Glenn Fuhman
- Gianluigi Gabetti, Life Trustee
- Howard Gardner
- Anne Dias Griffin
- Mimi Haas, Vice Chairman
- Ronnie Heyman
- Barbara Jakobson, Life Trustee
- Werner H Kramarsky, Life Trustee
- Marie-Josée Kravis, President
- Ronald S Lauder, Honorary Chairman
- Glenn D Lowry, Ex Officio, Director
- Melissa Mark-Viverito, Ex Officio, Speaker of the Council of the City of New York
- Wynton Marsalis, Honorary
- Khalil Gibran Muhammad
- James G Niven
- Daniel S Och
- HR H Duke Franz of Bavaria, Honorary

\*Contributions listed with board members are "likely" because identification could not be made with complete certainty in every case.

**Fig. 1** 'Board members by Arts Organization: Museum of Modern Art, New York', from p.94 of *2016 in Museums, Money, and Politics*, by Andrea Fraser. 2018.

Ordered alphabetically like a telephone book, over nine hundred pages of data are left to speak for themselves since the project 'does not provide further analysis of the data itself. That analysis is left to the reader' (p.18). Nevertheless, in her introduction Fraser is upfront about how her finding that forty-two per cent of total contributions (\$89,218,586) went to Republican candidates brought about a 'personal sense of horror' (p.14). Even those who don't share the overwhelmingly leftist political orientation of art workers can wonder at trustees who, by financing right-wing politicians who rail against 'cultural elites' and journalists **FIG. 5** - 'enemies of the people' who propagate 'fake, fake, disgusting news', according to the incumbent President - attack the stated missions of the institutions they ostensibly support. <sup>1</sup>

**MNUCHIN Steven T**

National Gallery of Art, Washington, District of Columbia

City, State, Zip Code	Employer/Occupation	Date	Amount	Recipient
Pasadena, CA 91101	CIT Group, Inc/Banking	2/10/16	\$ 2,000.00	Kamala Harris for Senate (D)
Pasadena, CA 91101	One West Bank/Chairman	6/30/16	\$ 425,000.00	Trump Victory (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 33,400.00	Republican National Committee (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 2,700.00	Donald J Trump for President, Inc (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 10,000.00	Mississippi Republican Party (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 10,000.00	NY Republican Federal Campaign Committee (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 10,000.00	Republican Party of Arkansas (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 10,000.00	Republican Party of Louisiana (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 10,000.00	West Virginia Republican Party, Inc (F)
Pasadena, CA 91101	One West Bank/CEO	6/30/16	\$ 10,000.00	Wyoming Republican Party, Inc (F)
Beverly Hills, CA 90212	Dune Capital Management/Investments	7/22/16	\$ 25,000.00	Team Ryan (F)
Beverly Hills, CA 90212	Dune Capital Management/Investments	7/22/16	\$ 2,700.00	Ryan for Congress, Inc (F)
Pasadena, CA 91101	One West Bank/CEO	9/27/16	\$ 10,000.00	South Carolina Republican Party (F)
Pasadena, CA 91101	One West Bank/CEO	9/30/16	\$ 10,000.00	Connecticut Republican Party (F)
Pasadena, CA 91101	One West Bank/CEO & President	9/30/16	\$ 10,000.00	New Jersey Republican State Committee (F)
Pasadena, CA 91101	One West Bank/CEO	9/30/16	\$ 10,000.00	Tennessee Republican Party Federal Election Account (F)
Pasadena, CA 91101	One West Bank/Chairman	12/30/16	\$ 2,700.00	Scott Walker Inc (F)
			<b>\$ 593,500.00</b>	<b>Total contributions for all likely records found*</b>

\*Contributions listed with board members are "likely" because identification could not be made with complete certainty in every case.

**Fig. 2** 'Political Contributions by Name of Donor: MNUCHIN, Steven', from p.584 of *2016 in Museums, Money, and Politics*, by Andrea Fraser. 2018.

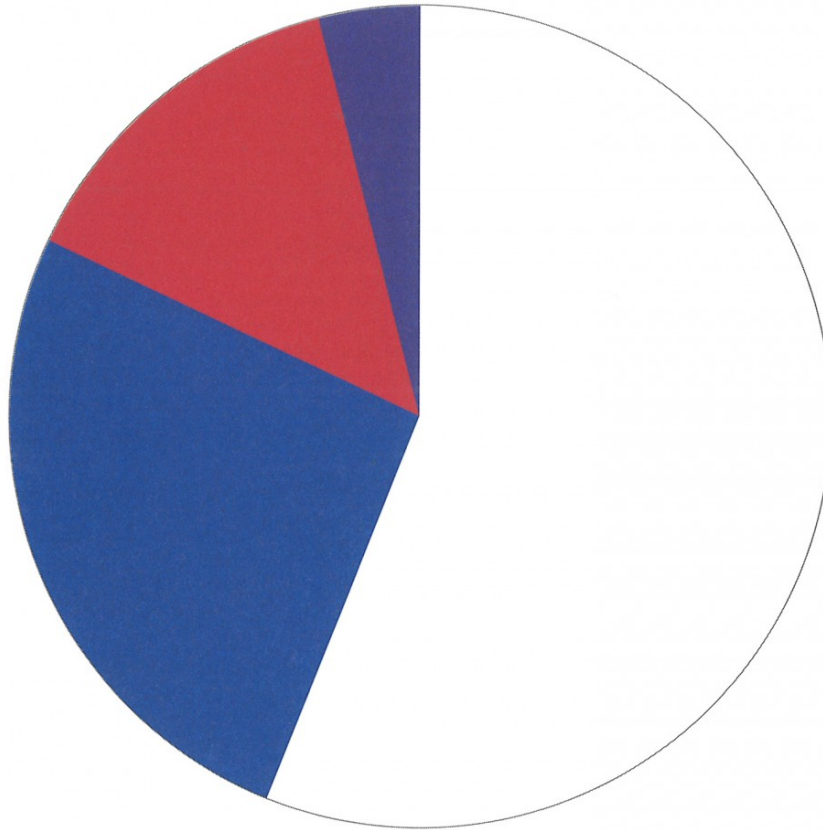
In her preamble Fraser describes how late nineteenth- and early twentieth-century American philanthropists were grilled by a sceptical press whose readership took a dim view of the ruthless business practices of donors such as Andrew Carnegie and Henry Clay Frick. In contrast, the cultural organisations that still bear their names tend now to be uncritically celebrated. *2016* is an affirmation that scrutiny is not unseemly, and the project belongs to the same tradition of muckraking journalism that took on the corruption during America's Gilded Age.

It is no less the case today that representative government requires confidence in the system and even the appearance of improper influence can cause disenchantment not only with government but with democracy itself. Fraser is adamant therefore that artists and museum professionals who take whatever money is on offer must ask themselves whether their professional interests are 'consistent with their interests as citizens of an open and democratic society' (p.15). Given that both parties have lost the confidence of voters for appearing to have become disproportionately responsive to big-money donors, cultural institutions cannot afford to continue with business as usual. Appearances matter, and in today's culture wars the risk is that the progressive cultural politics championed by museums become irretrievably associated with unbelievable private wealth and extreme inequality.

*2016* continues work began in 'L' 1%, C'est Moi', an essay Fraser wrote in 2011, which examined how art prices go up not when society becomes more prosperous as a whole, but only when income inequality increases. The essay quotes Jeremy Hunt, who was then the United Kingdom's Culture Secretary, and his call for an 'American-style culture of philanthropy' to help shore up dwindling arts funding for British institutions. 'Don't do it!', was Fraser's response, 'Let this tale of inequality and crisis in the US be a cautionary one'.<sup>2</sup> Her latest institutional critique provides a significant public service and is a reminder to citizens everywhere, even those who inhabit the art world, that it is necessary to engage with politics at the level of policy, and governance, and not only in theory.

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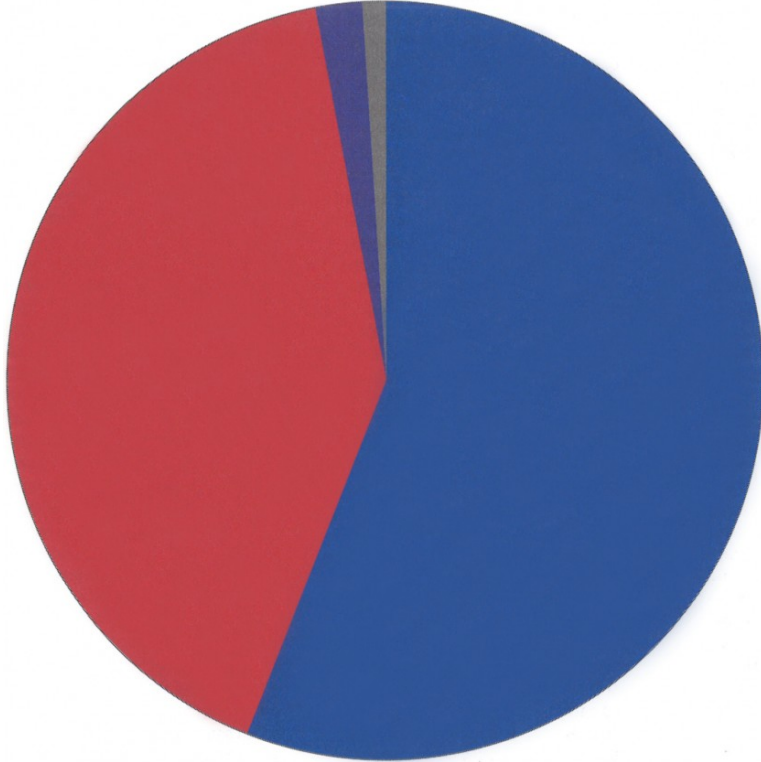
**PARTISAN OR IDEOLOGICAL ORIENTATION FOR ALL BOARD MEMBERS  
BY LIKELY POLITICAL CONTRIBUTION RECORDS FOUND\***



Total number of board members: 5,458  
Likely records found for: 2,411 (44.1%)  
Democratic/Liberal: 1,422 (26%)  
Republican/Conservative: 778 (14%)  
Both parties: 205 (3.7%)  
Non-partisan, third-party, and unknown: 6 (0.1%)

**Fig. 3** 'Partisan or Ideological Orientation for All Board Members by Likely Political Contribution Records Found', from p.924 of *2016 in Museums, Money, and Politics*, by Andrea Fraser. 2018.

**TOTAL CONTRIBUTIONS FOR ALL LIKELY POLITICAL CONTRIBUTION RECORDS FOUND BY PARTISAN OR IDEOLOGICAL ORIENTATION\***



Total contributions for all likely records found: \$212,405,878  
Democratic/Liberal: \$121,328,349 (57.1%)  
Republican/Conservative: \$89,218,587 (42%)  
Both parties: \$1,218,916 (0.6%)  
Non-partisan, third-party, and unknown: \$640,026 (0.3%)

**Fig. 4** 'Total Contributions for All Likely Political Contribution Records Found by Partisan or Ideological Orientation', from p.925 of *2016 in Museums, Money, and Politics*, by Andrea Fraser. 2018.



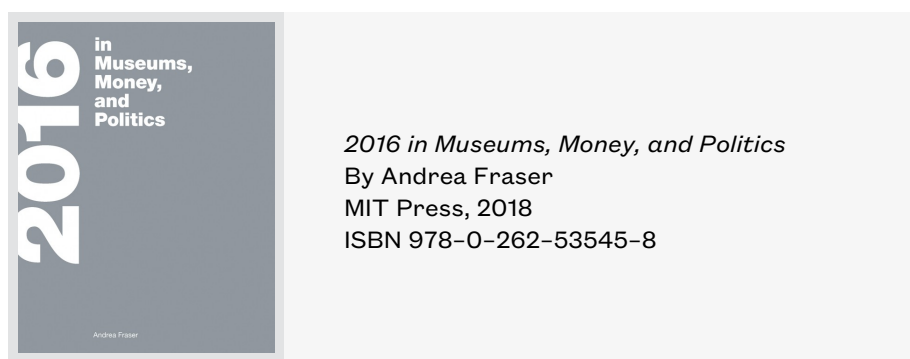
## BOARD MEMBERS WHO DONATED TO THE 58TH PRESIDENTIAL INAUGURAL COMMITTEE

Contributions to inaugural committees must be reported to the Federal Election Commission (FEC), but they do not appear with other records of donations made by individuals in a given election cycle. Consequently, these contributions are not included in the previous sections of the book or in the total likely contributions made by the boards of arts organizations. The contributions listed here include contributions by spouses of board members, as noted.

Board Member	Employer	Arts Organization	Amount
COHEN Steven A	SAC Capital Advisors	Museum of Contemporary Art, Los Angeles Museum of Modern Art	\$ 1,000,000.00
HESS John B	Hess Corp	Husband of Susan K Hess, Whitney Museum of American Art	\$ 1,000,000.00
KRAVIS Henry R	KKR & Co	Husband of Marie-Josée Kravis, Museum of Modern Art	\$ 1,000,000.00
MCNAIR Robert C	Houston Texans	Museum of Fine Arts, Houston	\$ 1,000,000.00
SCHWAB Charles	Charles Schwab & Co	San Francisco Museum of Modern Art	\$ 1,000,000.00
FISCHER David T	Suburban Collection (appointed US Ambassador to Morocco, 2017)	Detroit Institute of Arts	\$ 250,000.00
PAULSON John	Paulson & Co	Metropolitan Museum of Art	\$ 250,000.00
RAKOLTA John Jr	Walbridge Aldinger Co	Detroit Institute of Arts	\$ 250,000.00
SAUL Andrew	Saul Partners	Metropolitan Museum of Art National Gallery of Art Husband of Denise Saul, Solomon R Guggenheim Museum	\$ 180,000.00
GRIFFIN Kenneth	Citadel LLC	Art Institute of Chicago Museum of Contemporary Art Chicago Whitney Museum of American Art	\$ 100,000.00
MARION Anne W	Burnett Ranches/Burnett Oil Co	Modern Art Museum of Fort Worth New Mexico Museum of Art SITE Santa Fe	\$ 100,000.00
SANDS Carla H	Vintage Capital Group (appointed US Ambassador to Denmark, 2017)	Museum of Contemporary Art, Los Angeles	\$ 100,000.00
MCCOURT Jamiee	NA (appointed US Ambassador to France and Monaco, 2017)	Los Angeles County Museum of Art Museum of Contemporary Art, Los Angeles	\$ 50,800.00
DAY Robert	Oakmont Corp	Los Angeles County Museum of Art	\$ 50,000.00
FENNEBRESQUE John C	McGuireWoods LLP	North Carolina Museum of Art	\$ 50,000.00
PEEK Elizabeth M	Fiscal Times	Wife of Jeffrey M Peek, Metropolitan Museum of Art	\$ 25,000.00
EINHORN Nancy	Einhorn Assoc	Wife of Stephen Einhorn, Milwaukee Art Museum	\$ 17,000.00
LAUGHERY Helen H	Investments	National Museum of Wildlife Art	\$ 16,600.00
PAPPAJOHN John	Venture Capital	Des Moines Art Center Hirshhorn Museum and Sculpture Garden Walker Art Center Husband of Mary Pappajohn, Des Moines Art Center Husband of Mary Pappajohn, Walker Art Center	\$ 10,000.00

Fig. 5 'Board Members who Donated to the 58th Presidential Inaugural Committee', from p.936 of *2016 in Museums, Money, and Politics*, by Andrea Fraser. 2018.

## About this book



## Footnotes

- 1 A. Gabbatt: "Disgusting news": Donald Trump whips up crowd anger as he vilifies media', *The Guardian*, 3rd August 2018, <<https://www.theguardian.com/media/2018/aug/03/trump-whips-up-crowd-anger-as-he-vilifies-media>>, accessed 14th August 2018.
- 2 A. Fraser: 'L' 1%, C'est Moi', *Texte zur Kunst* 83 (September 2011), pp.114-27



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